

GOVERNMENT OF NATIONAL CAPITAL TERRITORY OF DELHI
DIRECTORATE OF EDUCATION
(PRIVATE SCHOOL BRANCH)
OLD SECRETARIAT, DELHI-110054

No. F.DE.15 (1522)/PSB/2023/7392-7396

Dated: 21/08/23

Order

WHEREAS, National Victor Public School (School ID-1105235), C-Block, DDA Colony, West Gorakh Park, Shahdara, Delhi-110032, (hereinafter referred to as "the School"), run by the Highbrow Education Society (hereinafter referred to as "Society"), is a private unaided School recognized by the Directorate of Education, Govt. of NCT of Delhi (hereinafter referred to as "DoE"), under the provisions of Delhi School Education Act & Rules, 1973 (hereinafter referred to as "DSEAR, 1973"). The School is statutorily bound to comply with the provisions of the DSEAR, 1973 and RTE Act, 2009, as well as the directions/guidelines issued by the DoE from time to time.

AND WHEREAS, the manager of every recognized school is required to file a full statement of fees every year before the ensuing academic session under section 17(3) of the DSEAR, 1973 with the Directorate. Such statement is required to indicate estimated income of the school to be derived from fees, estimated current operational expenses towards salaries and allowances payable to employees etc. in terms of rule 177(1) of the DSEAR, 1973.

AND WHEREAS, as per section 18(5) of the DSEAR, 1973 read with sections 17(3), 24 (1) and rule 180 (3) of the above DSEAR, 1973, responsibility has been conferred upon to the DoE to examine the audited financial Statements, books of accounts and other records maintained by the school at least once in each financial year. Sections 18(5) and 24(1) and rule 180 (3) of DSEAR, 1973 have been reproduced as under:

Section 18(5): 'the managing committee of every recognised private school shall file every year with the Director such duly audited financial and other returns as may be prescribed, and every such return shall be audited by such authority as may be prescribed'

Section 24(1): 'every recognised school shall be inspected at least once in each financial year in such manner as may be prescribed'.

Rule 180 (3): 'the account and other records maintained by an unaided private school shall be subject to examination by the auditors and inspecting officers authorised by the Director in this behalf and also by officers authorised by the Comptroller and Auditor-General of India.'

Thus, the Director (Education) has the authority to examine the full statement of fees filled under section 17(3) of the DSEA, 1973 and returns and documents submitted under section 18(5) of DSEA, 1973 read with rule 180(1) of DSER, 1973.

AND WHEREAS, besides the above, the Director (Education) is also required to examine and evaluate the fee increase proposal submitted by the private unaided recognized schools for some of the schools which have been allotted from Director (Education) before any increase in fee.

AND WHEREAS, the Hon'ble Supreme Court in the judgment dated 27.04.2004 held in Civil Appeal No. 2699 of 2001 titled Modern School Vs. Union of India and others has conclusively decided that under sections 17(3), 18(4) read along with rules 172, 173, 175 and 177, the DoE has the authority to regulate the fee and other charges, with the objective of preventing profiteering and commercialization of education.

AND WHEREAS, it was also directed by the Hon'ble Supreme Court, that the DoE in the aforesaid matter titled Modern School Vs. Union of India and Others in paras 27 and 28 in case of private unaided schools situated on the land allotted by DDA at concessional rates that:

"27....(c) It shall be the duty of the Director of Education to ascertain whether terms of allotment of land by the Government to the schools have been complied with...

28. We are directing the Director of Education to look into the letters of allotment issued by the Government and ascertain whether they (terms and conditions of land allotment) have been complied with by the schools.....

.....If in a given case, Director finds non-compliance of above terms, the Director shall take appropriate steps in this regard."

AND WHEREAS, the Hon'ble High Court of Delhi vide its judgement dated 19.01.2016 in writ petition No. 4109/2013 in the matter of Justice for All versus Govt. of NCT of Delhi and Others, has reiterated the aforesaid directions of the Hon'ble Supreme Court and has directed the DoE to ensure compliance of terms, if any, in the letter of allotment regarding the increase of the fee by recognized unaided schools to whom land has been allotted by DDA/ land owning agencies.

AND WHEREAS, accordingly, the DoE vide order No. F.DE.15 (40)/PSB/2019/4440-4412 dated 08.06.2022, directing all the private unaided recognized schools, running on the land allotted by DDA/other land-owning agencies on concessional rates or otherwise, with the condition to seek prior approval of DoE for increase in fee, to submit their proposals, if any, for prior sanction, for increase in fee for the academic session 2022-23.

AND WHEREAS, in pursuance to order dated 08.06.2022 of the DOE, the school submitted its proposal for increase of fee for the academic session 2022-23. Accordingly, the order dispenses the proposal for increase of fee submitted by the school for the academic session 2022-23.

AND WHEREAS, in order to examine the proposals submitted by the schools for fee increase for justifiability or not, the DoE has evaluated the fee increase proposals of the school carefully in accordance with the provisions of the DSEAR, 1973, and other Orders/ Circulars issued from time to time by the DoE.

AND WHEREAS, in the process of examination of fee increase proposal filed by the aforesaid School for the academic session 2022-23, necessary records and explanations were also called from the school through email. Further, the school was also provided an opportunity of being heard on 09th May 2023 to present its justifications/clarifications on fee increase proposal including audited financial statements and based on the discussion, school was further asked to submit necessary documents and clarification on various issues noted. In the aforesaid personal hearing, compliance of Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20 was also discussed with the school and the school's submissions were taken on record.

AND WHEREAS, on receipt of clarification as well as documents uploaded on the web portal for the fee hike post personal hearing, the fee hike proposal was evaluated by DOE and the key suggestions noted for improvement by the school are hereunder:

A. Financial Suggestions for Improvement

1. Clause 14 of this Directorate's Order No. F.DE./15 (56)/ Act/2009/778 dated 11 Feb 2009 states "*Development fee, not exceeding 15% of the total annual tuition fee may be charged for supplementing the resources for purchase, upgradation and replacement of furniture, fixtures*

and equipment. Development fee, if required to be charged, shall be treated as capital receipt and shall be collected only if the school is maintaining a Depreciation Reserve Fund, equivalent to the depreciation charged in the revenue accounts and the collection under this head along with and income generated from the investment made out of this fund, will be kept in a separately maintained Development Fund Account."

Directorate's order no F.DE.15 (234)/PSB/2019/1230-1234 dated 29.03.2019 issued for FY 2017-2018, Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20 noted that the school had utilised development fees for payment of vehicle during FY 2016-2017. Therefore, the school was directed to make necessary adjustment of INR 5.8 lakhs in Development Fund account.

Based on the presentation made in the financial statements of the school for FY 2021-22, it was noted that the school had made adjustment of Rs. 5,80,000 from General fund to Development Fund account and now rectify the discrepancy highlighted in abovesaid order.

2. Section 10(1) of Delhi School Education Act, 1973 on 'Salaries of employees' states "*The scales of pay and allowances, medical facilities, pension, gratuity, provident fund and other prescribed benefits of the employees of a recognised private school shall not be less than those of the employees of the corresponding status in school run by the appropriate authority.*"

Directorate's order no. F.DE.15(234)/PSB/2019/1230-1234 dated 29 Mar 2019 issued for FY 2017-2018, Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20 noted that the school did not made any provision of its liability towards gratuity and leave encashment in the financial statements.

On review of the financial statements for FY 2019-20 to FY 2021-22 submitted by the school, it was noted that the school has taken actuarial valuation report in respect of its gratuity and leave encashment and has created the provision of Rs. 32,49,620 and Rs. 35,06,265 in its books of account for FY 2021-22.

Further, it was noted that the school has not deposited any funds as plan assets such as group gratuity scheme and group leave encashment scheme of LIC/ other insurers till date to secure the statutory liability towards staff retirement benefits.

As school fails to invest in group gratuity scheme and group leave encashment scheme of LIC (or any other insurer), no amount has been considered towards gratuity and leave encashment while deriving the fund position of the school.

Also, the amount budgeted by the school as provision for gratuity and leave encashment has not been considered as part of the budgeted expenses for FY 2022-23. The school is directed to ensure that amount is invested in the plan assets within 30 days from the date of the order.

B. Other Suggestions for Improvement

1. Clause 14 of this Directorate's Order No. F.DE./15 (56)/ Act/2009/778 dated 11 Feb 2009 states "*Development fee, not exceeding 15% of the total annual tuition fee may be charged for*

supplementing the resources for purchase, upgradation and replacement of furniture, fixtures and equipment. Development fee, if required to be charged, shall be treated as capital receipt and shall be collected only if the school is maintaining a Depreciation Reserve Fund, equivalent to the depreciation charged in the revenue accounts and the collection under this head along with and income generated from the investment made out of this fund, will be kept in a separately maintained Development Fund Account."

Para 99 of Guidance Note on Accounting by Schools (2005) issued by the Institute of Chartered Accountants of India states *"Where the fund is meant for meeting capital expenditure, upon incurrance of the expenditure, the relevant asset account is debited which is depreciated as per the recommendations contained in this Guidance Note. Thereafter, the concerned restricted fund account is treated as deferred income, to the extent of the cost of the asset, and is transferred to the credit of the income and expenditure account in proportion to the depreciation charged every year."*

Based on the presentation made in the financial statements of the school, it was noted that till FY 2016-2017 the school transferred amounts equivalent to the purchase cost of the fixed assets purchased from development fund and depreciation reserve fund to "Fund Utilised against Assets" account. However, the school was not transferring amounts equivalent to the depreciation on assets purchased from development fund from the "Fund Utilised against Assets" to the Income and Expenditure Account as income, which is required as per the accounting treatment indicated in the guidance note cited above. Thus, the school has not done the accounting and reporting of development fund in accordance with the requirements of Para 99 of Guidance Note 21.

Also, it was noted that the school did not present the fixed assets purchased from development fund distinctly from other fixed assets purchased from general reserve.

Further, Directorate's order no. F.DE.15(234)/PSB/2019/1230-1234 dated 29 Mar 2019 issued to the school post evaluation of the fee increase proposal for FY 2017-2018 noted that the school stopped collecting development fee from students from FY 2014-2015. It was further noted from the audited financial statements of the school for FY 2017-2018 that the opening balance of "Fund Utilised in Assets" account of INR 46,49,765 was adjusted by transferring an amount of INR 1,11,665 to Depreciation Reserve Fund account and INR 45,38,100 to "General Fund" account. Further, the school also adjusted the balance of Depreciation Reserve Fund by transferring the total balance of INR 13,43,465 from gross value of fixed assets and reflected the fixed assets at WDV. All these adjustments made by the school were in non-compliance of requirements of para 99.

Further vide Directorate's Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20, the school was directed to reverse the adjustment entries made it to reinstate "Fund Utilised in Assets" equivalent to the written down value of assets purchased from development fund and depreciation reserve equivalent to the amount of depreciation charged till date on fixed assets.

Further, the school is directed to comply with the accounting and disclosure requirements of the guidance note including transfer of an amount equivalent to the depreciation for the year from "Fund Utilised against Assets" account as income to the Income and Expenditure

Account. Further, the school must segregate the fixed assets between those purchased from development fund and those purchased from general reserve.

The school has submitted in the compliance report that it has made adjustments in the financial statements of FY 2021-22. However, on review of financial statements no such reversal entries were noted in the schedule of 'General fund, 'Depreciation reserve fund' and 'Funds utilised in assets'. No disclosures were made in the Notes to Accounts.

The school is directed to ensure the compliance of the directions of the department and make necessary adjustment entries in the financial statements and disclose the same in the Notes to accounts within 30 days from the date of the order.

2. Clause 19 of Order No. F.DE./15(56)/Act/2009/778 dated 11 Feb 2009 states "*The tuition fee shall be so determined as to cover the standard cost of establishment including provisions for DA, bonus, etc., and all terminal, benefits as also the expenditure of revenue nature concerning the curricular activities.*"

Further, clause 21 of the aforesaid order states "*No annual charges shall be levied unless they are determined by the Managing Committee to cover all revenue expenditure, not included in the tuition fee and 'overheads' and expenses on play-grounds, sports equipment, cultural and other co-curricular activities as distinct from the curricular activities of the school.*"

Rule 176 - 'Collections for specific purposes to be spent for that purpose' of the DSER, 1973 states "*Income derived from collections for specific purposes shall be spent only for such purpose.*"

Para no. 22 of Order No. F.DE./15(56)/Act/2009/778 dated 11 Feb 2009 states "*Earmarked levies will be calculated and collected on 'no-profit no loss' basis and spent only for the purpose for which they are being charged.*"

Sub-rule 3 of Rule 177 of DSER, 1973 states "*Funds collected for specific purposes, like sports, co-curricular activities, subscriptions for excursions or subscriptions for magazines, and annual charges, by whatever name called, shall be spent solely for the exclusive benefit of the students of the concerned school and shall not be included in the savings referred to in sub-rule (2).*" Further, Sub-rule 4 of the said rule states "*The collections referred to in sub-rule (3) shall be administered in the same manner as the monies standing to the credit of the Pupils Fund as administered.*"

Also, the Hon'ble Supreme Court through its 2004 judgement in the case of Modern School Vs Union of India and Others directed all recognised unaided schools of Delhi to maintain the accounts on the principles of accounting applicable to non-business organizations/not-for-profit organizations. Earmarked levies collected from students are a form of restricted funds, , since these can be utilised only for the purposes for which these have been collected, and according to Guidance Note on Accounting by Schools issued by the Institute of Chartered Accountants of India, the financial statements should reflect income, expenses, assets and liabilities in respect of such funds separately."

Further, the aforementioned Guidance Note lays down the concept of fund-based accounting for restricted funds, whereby upon incurrence of expenditure, the same is charged to the

Income and Expenditure Account ('Restricted Funds' column) and a corresponding amount is transferred from the concerned restricted fund account to the credit of the Income and Expenditure Account ('Restricted Funds' column).

However, it was noted that the school charges earmarked levies in the form of transport fees and smart class fee from students. During FY 2018-2019, the school created separate fund account for Transportation fees and Smart class fees. During FY 2019-20, the school has incurred losses (deficit) against both Transportation fees and Smart class fees, which were reported as negative fund balances in the Balance Sheet.

On review of the financial statements for FY 2019-20, it was noted that the school had reported excessive expenses than the amount collected from students against earmarked levies. Thus, the school has been consistently incurring losses on earmarked levies indicating that the school is utilising other fee/income to subsidise additional facilities provided to user students. Details of calculation of deficit, based on breakup of expenditure provided by the school for FY 2019-20 to FY 2021-22 is given below:

Particulars	Transport Fees	Smart Class Fees*
For the year 2019-20		
Fee Collected during the year (A)	692,220	2,110,388
Expenses during the year (B)	889,530	2,217,456
Difference for the year (A-B)	-197,310	-107,068
For the year 2020-21		
Fee Collected during the year (A)	-	-
Expenses during the year (B)	-	-
Difference for the year (A-B)	0	0
For the year 2021-22		
Fee Collected during the year (A)	-	-
Expenses during the year (B)	-	-
Difference for the year (A-B)	0	0

As indicated in the table above, the school is incurring loss in operation of transport facility, which is met from surplus from other earmarked levy or from other fee (tuition fee/ annual charges) collected from all students of the schools, which is not in accordance with provisions of DSEA&R, 1973. The school must evaluate transport expenses incurred by it and optimise the same for matching it with income generated from transport facility. The school is strictly directly not to transfer the financial impact (i.e., deficit from transport facility) from the inefficient operation of transport facility to students not availing transport facility i.e., it must not adjust the deficit from school funds. The school is instructed to operate transport facility on strict no-profit no-loss basis.

Further, based on aforementioned, earmarked levies are to be collected only from the user students availing the service/facility. In other words, if any service/facility has been extended to all the students of the school, a separate charge should not be levied for the service/facility as the same would get covered under tuition fee (expenses on curricular activities). However, during FY 2019-20 the school has collected increased smart class fees from the students of all classes.

The fee charged from all students loses its character of earmarked levy, being a non-user-based fees. Thus, based on the nature of the smart class fees and details provided by the school in relation to expenses incurred against the same, the school should not charge Smart Class fee as earmarked fee with immediate effect and should incur the expenses relating to these from tuition fee or annual charges, as applicable.

3. As per Order No. F.DE-15/ACT-I/WPC-4109/PART/13/7905-7913 dated 16 April 2016, *"The Director hereby specify that the format of the return and documents to be submitted by schools under rule 180 read with Appendix –II of Delhi School Education Rules, 1973 shall be as per format specified by the Institute of Chartered Accountants of India, established under Chartered Accountants Act, 1949 (38 of 1949) in Guidance Note on Accounting by Schools (2005) or as amended from time to time by this Institute."*

Para 67 of the Guidance Note on Accounting by Schools issued by the Institute of Chartered Accountants of India states *"The financial statements should disclose, inter alia, the historical cost of fixed assets."*

Basis the presentation made in the financial statements for FY 2018-2019 submitted by the school, it was noted that though the school was reporting opening gross block of fixed assets, additions, deletions, closing gross block of fixed assets, opening depreciation reserve, depreciation during the year, closing depreciation reserve and opening closing written down value of the fixed assets in the fixed assets schedule annexed to the financial statements, it was noted that the school was reporting fixed assets at written down value on the face of the Balance Sheet, which is not in accordance with the disclosure requirements included in the guidance note cited above.

Directorate's Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20, the school was directed to disclose all fixed assets at gross (historic) value on the face of Balance Sheet on the assets side and accumulated depreciation as depreciation reserve on the liability side of the Balance Sheet.

On review of the compliance report and the financial statements, it is noted that the school comply with the above direction i.e., to disclose all fixed assets at gross (historic) value on the face of Balance Sheet on the assets side and accumulated depreciation as depreciation reserve on the liability side of the Balance Sheet from FY 2020-21. The submission of the school is taken on record and considered.

4. As per the land allotment letter issued by the Delhi Development Authority to the Society in respect of the land allotted for the school, it shall ensure that percentage of freeship from the tuition fees, as laid down under rules by the Delhi Admn. from time to time, is strictly complied. The school shall ensure admission to the students belonging to weaker sections to the extent of 25% and grant freeship to them.

From the breakup of students provided by the school, it had admitted students under Economically Weaker Section(EWS) Category as under:

Particulars	FY 2016-2017	FY 2017-2018	FY 2018-2019
Total No. of Students	774	745	737
Total EWS students	140	147	151
% of EWS students to total students	18.09%	19.73%	20.48%

The school has not complied with the requirements of land allotment and should thus take comprehensive measures (including enhancement of EWS seats) to abide by the conditions of the land allotment letter issued by the Delhi Development Authority.

5. As per Appendix II to Rule 180(1) of DSER, 1973, the school is required to submit final accounts i.e. receipts and payment account, income and expenditure account and balance sheet of the preceding year duly audited by a Chartered Accountant by 31st July.

On account of number of complaints received by the Institute of Chartered Accountants of India (ICAI) regarding signatures of Chartered Accountants (CAs) are being forged by non-CAs and corresponding findings by ICAI that financial documents/certificates attested by third person misrepresenting themselves as Chartered Accountants (CA) are misleading the Authorities and Stakeholders, ICAI, at its 379th Council Meeting, made generation of Unique Document Identification Number (UDIN) mandatory for every signature of Full time Practising Chartered Accountants in phased manner for the following services:

- All Certificates with effect from 1 Feb 2019
- GST and Income Tax Audit with effect from 1 Apr 2019
- All Audit and Assurance Functions with effect from 1 Jul 2019

Therefore, generation of UDIN has been made mandatory for all audit and assurance functions like documents and reports certified/ issued by practising Chartered Accountants from 1 Jul 2019. The UDIN System has been developed by ICAI to facilitate its members for verification and certification of the documents and for securing documents and authenticity thereof by Regulators.

Further, ICAI issued an announcement on 4 June 2019 for the attention of its Members with the requirement of mentioning UDIN while signing the Audit Reports effective from 1 Jul 2019, which stated *"With a view to bring uniformity in the manner of signing audit reports by the members of ICAI, it has been decided to require the members of ICAI to also mention the UDIN immediately after the ICAI's membership number while signing audit reports. This requirement will be in addition to other requirements relating to the auditor's signature prescribed in the relevant law or regulation and the Standards on Auditing."*

The financial statements for FY 2018-2019 submitted by the school along with Audit Report dated 31 Jul 2019 signed by the Chartered Accountants did not cite UDIN, as mandated by ICAI. Therefore, authenticity of the audit and that of the financial statements for FY 2018-2019 submitted by the school could not be verified.

While the school has not complied with the statutory requirement of submission of audited final accounts and has submitted unauthentic final accounts, these financial statements for FY 2018-2019 have been taken on record by the Directorate and the same have been considered

for evaluation of the fee increase proposal of the school for the academic session 2019-2020 assuming the same as unaudited/provisional financial statements.

The Directorate's Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20, the school was directed to confirm from the auditor whether UDIN was generated in respect of the audit opinion issued by the auditor on the financial statements of the school for FY 2018-2019. If it was generated, the same should be mentioned by the school in its compliance report. In case, UDIN was not generated by the auditor, the school is directed to seek explanation from the auditor for not complying with the requirements notified by ICAI and get the said audit report and financial statements verified from the Institute of Chartered Accountants of India for its authenticity and validity.

The school was further directed to ensure that the audit opinions issued on its future final accounts by practicing Chartered Accountant comply with the requirements enunciated by their regulatory body i.e. The Institute of Chartered Accountants of India.

On review of compliance report, the school has mentioned that it has taken UDIN-19509652AAAACI6267 subsequently for audited financial statement of FY 2018-19. The submission of the school is taken on record and considered.

6. On examination of the financial statements for FY 2016-2017 to FY 2018-2019, it was noted the financial statements were not appropriately authenticated by the representatives of the school, since only the Manager signed the Balance Sheet, Income and Expenditure Account (only second page), and Receipt and Payment Account (only second page). Also, the schedules including Notes to Account annexed to the financial statements were not signed or initialled by any of the representatives of the school. Thus, the authenticity of the financial statements and financial information included therein cannot be confirmed.

The Directorate's Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20, the school was directed to ensure that the entire set of financial statements (all pages, schedules including Notes to Account) must be appropriately signed or initialled (as appropriate) by two representatives of the school authorised in this regard as per Bye laws or other governing documents.

In compliance report, the school submitted that "...further school ensure get two signatures of authorised signatory on the school management on financial statements of 2021-22."

After detailed examination of all the material on record and considering the clarification submitted by the school, it was finally evaluated/ concluded that:

- i. The total funds available for the year 2022-23 amounting to **INR2,08,57,373** out of which cash outflow in the year 2022-23 is estimated to be **INR2,23,62,406**. This results in net deficit of **INR 15,05,033**. The details are as follows:

Particulars	Amount (INR)
Cash and Bank balances as on 31.03.22 as per Audited Financial	19,80,507



Particulars	Amount (INR)
Statements	
Investments as on 31.03.22 as per Audited Financial Statements	20,84,138
Liquid Funds as on 31.03.2022	40,64,645
Add: Fees for FY 2021-22 as per Audited Financial Statements	1,49,77,093
Add: Other Income for FY 2021-22 as per Audited Financial Statements (Refer Note 1 Below)	1,47,690
Add: Additional Income of Annual Charges and Development Fund	-
Add: Additional Fees due to increase in fee @15% from 01.07.2022(Refer Note 2 Below)	16,67,945
Less: Arrears of Annual Charges and Development Charges of FY 2020-21 collected in FY 2021-22	-
Total Available Funds for FY 2022-23 (A)	2,08,57,373
Less: Budgeted expenses for the session 2022-23 (Refer Note 3 Below)	1,79,66,616
Less: Salary Arrears of 7th CPC (Refer Note 4 Below)	43,95,790
Total Estimated Expenditure for FY 2022-23 (B)	2,23,62,406
Net Deficit (A-B)	15,05,033

Note 1: All the fee and other income as per audited financial statements for the FY 2021-22 has been considered with the assumption that the amount received in FY 2021-22 will at least accrue during FY 2022-23.

Note 2: The school was allowed to increase fee 15% vide Order No. F.DE. 15/ (787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20 from 1st July, 2022. School has submitted that it has increased the fee @15% from 1st July 2022. Accordingly, additional income on account of fee increase will also accrue to the school in FY 2022-23 and thus, following amount has been considered as funds available with the school:

Fee heads	Actual receipt in FY 2021-22	Grossed Up	Total Estimated Fee	Increased fee (with fee increase @15% for 9 months)
Tuition fees	1,48,26,177	-	1,48,26,177	1,64,94,122
Annual Charges	-	-	-	-
Development Fee	-	-	-	-
Total	1,48,26,177	-	1,48,26,177	1,64,94,122
Impact of fee increase				16,67,945

Note 3: All budgeted expenditure proposed by the school amounting to INR 4,55,71,300 has been considered while deriving the fund position of the school except the following:

Head of Expenditure	2022-23 (in INR)	Amount disallowed (in INR)	Remarks
Salary - Teaching and Non-teaching staff	26,706,200	13,638,456	Restricted to 130% of expenditure incurred in FY 2021-22.
Salary Provision (1 month)	2,225,500	2,225,500	

Gratuity	3,000,000	3,000,000	
Leave Encashment	2,500,000	2,500,000	
Gratuity & Leave Encashment Provision	500,000	500,000	
Housekeeping Expenses	1,317,000	730,920	Restricted to 110% of expenditure incurred in FY 2021-22.
Security Expenses	937,900	63,441	
Newspaper & Periodicals	39,500	39,500	
Health & Medical Expenses	58,600	53,232	
Legal & Professional Expenses	298,700	40,552	
Telephone & Internet Expenses	52,400	41,748	
SMS Charges	224,000	111,536	
EWS books distribution	542,200	542,200	Neither Income nor expense has been considered on the assumption that earmarked levies are collected on no profit no loss basis
Smart Class Expenses	2,016,000	2,016,000	
Transport expenses	806,600	806,600	
Capital Expenditure	1,295,000	1,295,000	Restricted to development fee expected to be received in FY 2022-23

Note 4: In accordance with Section 10(1) of Delhi School Education Act 1973, scales of pay and allowance, medical facilities, pension gratuity, provident fund, and other prescribed benefits of the employees of a recognized private school shall not be less than those of the employees of the corresponding status in schools run by the appropriate authority.

Further, Directorate of Education has adopted the Central Civil Serviced (Revised Pay) Rules, 2016 vide Circular No 30-3(17)/(12)/VII pay Comm./2016/11006-11016 dated 19.08.2016 and No. 30-3(17)/(12)/VII pay Comm./Coord./2016/12659-12689 dated 14.10.2016 for employees of Government Schools.

Further, in exercise of the powers conferred under clause (xviii) of Rule 50 of the Delhi School Education Rules, 1973, vide Competent Authority order No DE.15 (318)/PDB/2016/18117, dated 25.08.2017, the managing committees of all Private unaided Recognized Schools have already been directed to implement central Civil Services (Revised Pay) Rule, 2016 in respect of the regular employees of the corresponding status with effect from 01.01.2016 (for the purpose of pay fixation and arrears). Further, guidelines/detailed instructions for implementation of 7th CPC recommendations in Private Un-aided Recognized Schools of Delhi has been issued vide DOE order dated 17.10.2017.

As per Directorate's Order No. F.DE. 15/(604)/PSB/2022/3572-3576 dated 25.05.2022 issued for FY 2018-19 and Order No. F.DE. 15/(787)/PSB/2022/4929-4933 dated 23.06.2022 issued for FY 2019-20, the school was directed to implement the recommendations of 7th CPC and arrears was allowed to the school at that time. Further, salary arrears for the period 01.04.2019 to 31.03.2022 minus salary arrears belonged to the teachers who have left the school amounting to INR43,95,790 has been considered while evaluating the funds availability position of the school.

- ii. In view of the above examination, it is evident that the school does not have adequate funds for meeting all the operational expenditure for the academic session 2022-23. In this regard, Directorate of Education has already issued directions to the schools vide order dated 16.04.2010 that,

"All Schools must, first of all, explore and exhaust the possibility of utilising the existing funds/ reserves to meet any shortfall in payment of salary and allowances, as a consequence of increase in

the salary and allowance of the employees. A part of the reserve fund which has not been utilised for years together may also be used to meet the shortfall before proposing a fee increase."

AND WHEREAS, in the light of the provisions of DSEA, 1973, DSER, 1973, guidelines, orders and circulars issued from time to time by this Directorate, the proposal of the school for the session 2022-23 have been evaluated and certain financial suggestions have been identified (appropriate financial impact has been taken on the fund position of the school) and certain procedural suggestions which were also noted (appropriate instruction against which have been given in the order) that the sufficient funds are not available with the school to carry out its operations for the academic session 2022-23.

AND WHEREAS, it is noticed that the school has incurred INR 71,96,831 in contravention of Rule 177 and other provisions of DSEA&R, 1973 and other orders issued by the departments from time to time. Therefore, the school is directed to recover the aforesaid amount from society/management. The receipts along with copy of bank statements showing receipt of the above-mentioned amount should be submitted with DoE, in compliance of the same, within 30 days from the date of issue of the order. Non-compliance with this direction shall be viewed seriously as per the provision of DSEA&R, 1973 without providing any further opportunity of being heard.

AND WHEREAS, considering the financial situation and existing deficiencies and keeping in view that salary and other employee's benefits can be paid to the teachers and staff smoothly, the fee hike is allowed to the school with the suggestions for improvement. Further, school is hereby directed that the additional income received on account of increase fee should be utilized at first instance only for payment of salary and salary arrears and submit the compliance report within 30 days from the date of issue of the order.

AND WHEREAS, it is relevant to mention charging of any arrears on account of fee for several months from the parents is not advisable, not only because of the additional sudden burden fall upon the parents/students but also as per the past experience, the benefit of such collected arrears is not passed to the teachers and staff in most of the cases as was observed by the Justice Anil Dev Singh Committee (JADSC) during the implementation of the 6th CPC.

AND WHEREAS, the fee proposal of the school along with relevant materials were put before the Director of Education for consideration and who after considering all the material on the record, and after considering the provisions of section 17(3), 18(5), 24(1) of the DSEA, 1973 read with Rules 172, 173, 175 and 177 of the DSER, 1973 has found that sufficient funds are not available with the school for meeting financial implication for the academic session 2022-23. Keeping this in view, and exercising the powers conferred under Rule 43 of DSER, 1973, the Director (Education) has accepted the proposal submitted by the school and allowed an increase in fee by 9% to be effective from 01 April 2023.

AND WHEREAS, the act of the school of charging unwarranted fee or any other amount/fee under head other than the prescribed head of fee and accumulation of surplus fund thereof tantamount to profiteering and commercialization of education as well as charging of capitation fee in other form.

AND WHEREAS, the school is directed, henceforth to take necessary corrective steps on the financial and other suggestion noted during the above evaluation process and submit the compliance report within 30 days from the date of issue of the order to the D.D.E (PSB).

Accordingly, it is hereby conveyed that the proposal for fee hike of **National Victor Public School (School ID-1105235), C-Block, DDA Colony, West Gorakh Park, Shahdara, Delhi-110032** filed by the school in response to the Order No. F.DE.-15(40)/PSB/2019/4440-4412 dated 08.06.2022 for the academic session 2022-23, is accepted by the Director (Education) with the above conclusion and suggestions and the school is allowed to increase the fee by 9% for session 2022-23 to be effective from 01.04.2023.


Further, the management of said School is hereby directed under section 24(3) of DSEA&R 1973 to comply with the following directions:

To increase the fee by 9% from the specified dated i.e. 1.4.2023.

2. To ensure payment of salary is made in accordance with the provision of Section 10(1) of the DSEA, 1973. Further, the scarcity of funds cannot be the reason for non-payment of salary and other benefits admissible to the teachers/ staffs in accordance with section 10 (1) of the DSEA, 1973. Therefore, the Society running the school must ensure payment to teachers/ staffs accordingly.
3. To utilize the fee collected from students in accordance with the provisions of Rule 177 of the DSER, 1973 and orders and directions issued by this Directorate from time to time.

Non-compliance of the order or any direction herein shall be viewed seriously and will be dealt with in accordance with the provisions of section 24(4) of Delhi School Education Act, 1973 and Delhi School Education Rules, 1973.

This is issued with the prior approval of the Competent Authority.



(Jai Parkash)

Deputy Director of Education
(Private School Branch)

Directorate of Education, GNCT of Delhi

To
The Manager/ HoS
National Victor Public School
School ID-1105235
C-Block, DDA Colony, West Gorakh Park
Shahdara, Delhi-110032

No. F.DE.15 ¹⁵²² (A)/PSB/2023 / 7392-7396

Dated: 21/08/23

Copy to:

1. P.S. to Principal Secretary (Education), Directorate of Education, GNCT of Delhi.
2. P.S. to Director (Education), Directorate of Education, GNCT of Delhi.
3. DDE (North East) ensure the compliance of the above order by the school management.
4. In-charge (I.T Cell) with the request to upload on the website of this Directorate.
5. Guard file.



(Jai Parkash)

Deputy Director of Education
(Private School Branch)

Directorate of Education, GNCT of Delhi